

Leeds City Council's strategy for people with care and support needs





## **Foreword**

We believe that everyone has the right to a good and fulfilling life. In Leeds, we want every person with care and support needs to be able to live the life they want to live, doing what's important to them in good homes and in caring communities. We know that to live a good life, people need more than adult social care. This Council wide strategy sets out how our services from parks to libraries, housing to physical activity, will work together to achieve our vision.

The new Better Lives Strategy is set in the context of a pandemic that has had a profound impact on people who draw on care and support, their families and carers. The pandemic has shone a light on deep-rooted inequalities in society, the crisis in our mental health system and the huge challenges faced by our social care workforce. Despite this, the response of our communities, our staff, our partners and our voluntary and independent sector who have come together to support those with care and support needs across the city has been truly inspiring.

As we look ahead to the next 5 years, we have been speaking with people to understand what living better lives means to them. Our conversations have focussed on what is important to people, what is working well and what we need to improve. The strategy looks to address six key priorities that will make a meaningful difference to people's lives: improving information and access; good housing; tackling poverty and inequality; using technology; connected, thriving communities and support to keep well.

As a Council, our resolve to tackle inequality remains at the heart of our mission and we are committed to being a Marmot city, using the principles set out in the Marmot report, Build Back Fairer. The priorities of our Better Lives Strategy will support the Council to deliver on our Marmot ambition.

We will only achieve our vision by working together, building on our strong partnerships and living our values. In spite of the many challenges we face, we're enthusiastic and optimistic about what we can achieve.

### **Cath Roff. MBE**

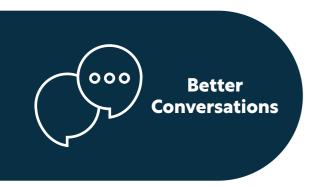
Director Adults and Health Leeds City Council

### **Councillor Fiona Venner**

Executive Member for Adult and Children's Social Care and Health Partnerships Leeds City Council

## Building on what we have achieved

Over the last five years there has been considerable progress in delivering on the three key themes of the original Better Lives Strategy: Better Conversations, Better Connections and Better Living. Despite the challenges experienced as a result of the pandemic, there are many excellent examples of how we have improved the way we do things, worked well together and innovated including:



We have established a strength-based model of social work in Leeds that recognises that the communities we live in and the relationships we have are what matter most to people. We start by looking at what someone can do, moving from 'what's wrong?' to 'what's strong?' and focus on quality conversations to better understand the person and get them to the right place to help them. "Talking Points" in communities across the city, give people an opportunity to speak directly to a social worker.

Our Street Support programme for homeless people is an example of how our strength-based approach is now embedded across adult social care. Social workers now reach out to marginalised and excluded members of society through a Street Support Talking Point. The 'Team Around Me' model has been developed to co-ordinate support for women at risk across different agencies.





Closer working with our health partners has delivered real improvements to the lives of people who live and work in Leeds. Our response to the pandemic has demonstrated what can be achieved when heath and care staff from different organisations and different roles work together, alongside communities, to achieve shared goals. The Health Protection Team for example, supported over 1,200 local businesses to implement control measures, responding to over 90 workplace outbreaks and over 40 outbreaks per day in care settings at the peak of the pandemic.

Having resilient and connected communities is crucial to our strength-based approach and Leeds now has the largest Asset Based Community Development (ABCD) programme in the UK. ABCD is a neighbourhood-based community building approach based on the principle that given the tools and the opportunity, small groups of citizens can change the things that they believe need changing in the community, better than anyone else. Leeds Beckett University published research in 2021 that showed the range of positive impacts of ABCD in Leeds.

Leeds's award winning 100% Digital Team provides equipment, grants, technical support, training, signposting and advice to support digital inclusion. The Team has developed innovative ways to use digital to better connect people, including those living with dementia, their families, and carers.



We have continued to build new council homes and invest in council homes. In 2020–21, £54.2m was spent on improvement schemes, 89% of repair appointments were attended within target time and 97% of repairs were completed 'right first time'.

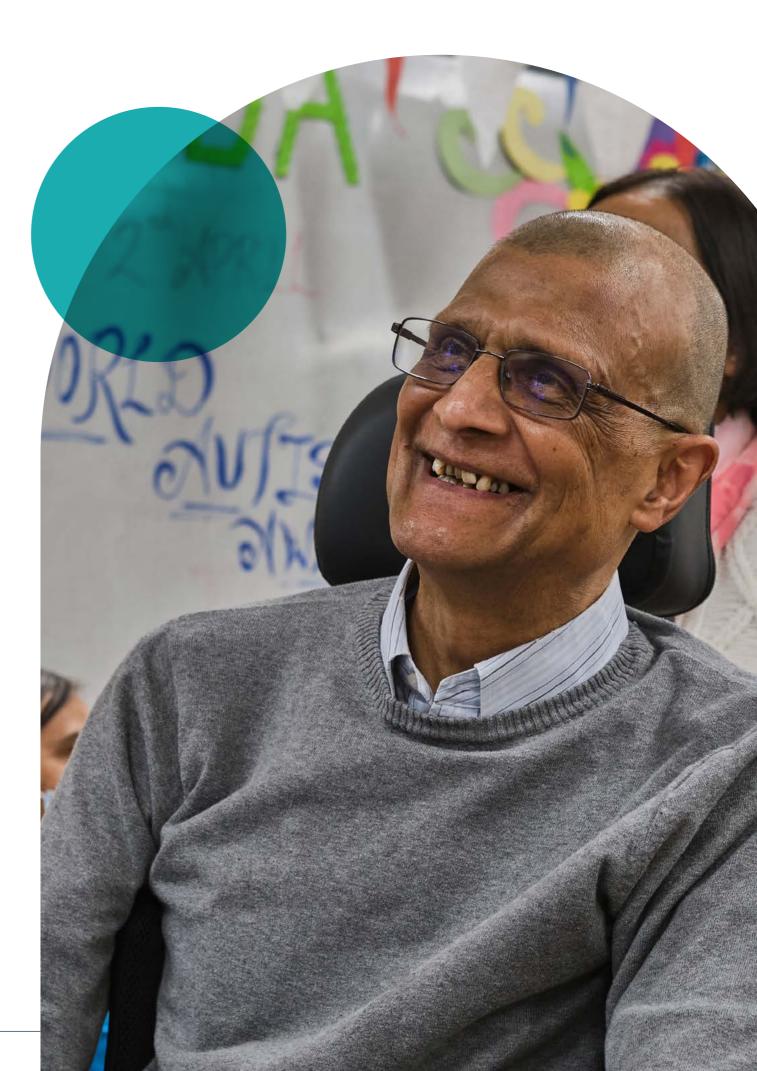
An ambitious programme of extra care housing is being developed. Extra care provides a flexible range of support and care services that meet individual needs, enabling people to maintain their independence. Over 400 units will be delivered in total, and the first site opened in December 2021.

Leeds has maintained the Local Welfare Support Schemes, prioritising the most vulnerable groups. The scheme was the basis for the COVID-19 Emergency Food Response.

The Social Justice team supports people who have significant barriers to finding work into employment. The team has been a key element of the Department for Work and Pensions delivery throughout the pandemic and have received national recognition as well as a recent regional award.

Leeds is projected to have completed 1,940 disabled facilities grants and spent a total of £27.6 million on adaptations and initiatives to promote independent living since 2019/20.

Although we have a strong foundation to build the next phase of our transformation work, we know that we have much more to do as a Council to fulfil our ambitions for people to live better lives. The challenges we're facing need us all to work together to make best use of what we have.





## **Growing City**

Leeds is a growing city with an ever-increasing population of approximately 800,000 people living in over 350,000 households

## **Living Longer**

living longer. Today around 25% of people living in Leeds are 60 and above. The over 80s population is the demographic rising the fastest; the number of people in Leeds living beyond 80 is expected to rise by approximately 50%

in the next 20 years.

The population of Leeds is

### **Diverse**

The city is becoming more diverse. The 2011 Census reported that 19% of the population were from Black, Asian and minority ethnic backgrounds. GP registrations analysed in 2022 suggest this may now be as high as 33%

## **Poverty**

Around 186,000 people in the city live in areas that are ranked in the most deprived 10% nationally, many of whom are aged under 15 or over 65. This is an increase of more than 20,000 people since 2015. In Leeds, more than 70,000 adults are facing in-work poverty and more than 40,000 **people** were supported through food parcels in 2020.

## Inequality

There remain deep levels of inequality in life expectancy in Leeds, with a significant contrast between the most and least deprived areas of Leeds. In Burmantofts and Richmond Hill the life expectancy is 72 for men and 74.3 for women. By contrast in Adel and Wharfedale it is 83 for men and 88 for women.

## Affordable homes

Ensuring good quality and affordable homes is a key challenge for Leeds. House prices are rising, older poor-quality housing is concentrated in low income communities and there has been a significant expansion of the private rented sector in inner city areas.

People across the city require a range of different care and support to meet their needs:



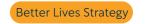
There are an estimated 8,700 people living with dementia.



An estimated **2000 people** in Leeds have a mild to severe learning disability and approximately **5500 people** have learning difficulties.



Carers play a vital role in supporting people right across the City. It is estimated that **Leeds has 75,000** carers which is around **1 in 10 people**.



# Our Vision

We want every person in Leeds that needs care and support to live in the place they call home with the people and things they love, in communities that look out for one another, doing the things that matter most to them

We know that getting the right help and support at the right time can help people to manage their daily lives as independently as possible, can support people through a crisis and can really help people to flourish.

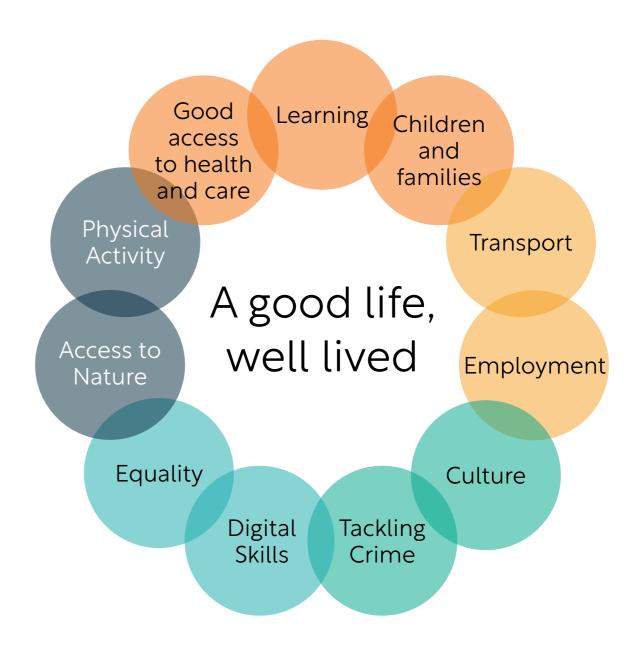
Our vision builds on our work to support people to live good and fulfilling lives but is set in the context of today. It reflects what we have learned from the challenges that we have faced and what we know is important to people. The Best City Ambition is our overall vision for the future of Leeds. At its heart is our mission to tackle poverty and inequality and improve quality of life for everyone who calls Leeds home. The ambition sets out the three key strategic plans known as the pillars of Health and Wellbeing, Inclusive Growth and Zero Carbon, delivered through the continued commitment to strength-based approaches, harnessing a contribution from everyone, and working across sectors with the citizen at the centre of activity.

## Our Approach

The Better Lives Strategy is a whole Council strategy. While this strategy does include our approach to services provided via Adult Social Care, we also want to consider the ways in which other parts of the Council and our community can support people drawing on care and support services to live a good life. Our cross-council approach recognises the role that our services play in helping people in Leeds to live good and fulfilling lives. Teams right across the Council will be involved including housing, culture, transport, parks, and physical activity to support people and communities to thrive.

Our Best City Ambition sets out our team approach. This will involve everyone coming together to play their part to achieve our ambitions. We want to build Team Leeds - made up of the people who live or work here, and those who champion the city nationally and internationally. Team Leeds is about supporting one another to make Leeds the best it can be. It is about sharing ideas and learning, working in genuine partnership, being ambitious about our collective social and environmental impact, and organisations sharing their resources and assets as we work towards common goals.

A new Adult Social Care Plan will be developed to support the delivery of the Better Lives Strategy. This will set out our approach to delivering care and support within the context of the People at the Heart of Care adult social care reform white paper, published in December 2021.





## **Our Values**

Our values will drive our approach to delivering our ambition for people to live well in Leeds. They reflect what people have told us is important about how we should work.





## BEING OPEN, HONEST AND TRUSTED

- We always make sure conversations with people are strengths based focusing on what matters most to them.
- We seek to understand how we are making a difference and will share our progress in delivering on our priorities.



## TREATING PEOPLE FAIRLY

- We put the person first and support people to build on their strengths and live as independently as possible.
- We ensure people are treated equally and fairly, in an anti-racist and antioppressive way. We believe the diversity of individuals and their communities are a strength.

# SPENDING MONEY WISELY

- We use all available resources as efficiently and effectively as possible.
- We ask for feedback from people on their experience and outcomes and use this to improve how we work.

# WORKING AS A TEAM FOR LEEDS

- We work across the Council, with our partners, including those who deliver services on our behalf, and with people to support them to live a good life.
- We support our workforce to feel valued for the work they do and the commitment they bring.

# WORKING WITH COMMUNITIES

- We place people, families, and neighbourhoods at the very heart of our work.
- We recognise sense
   of belonging, positive
   relationships and
   contributing to community
   life are key to people's
   health and wellbeing.



## Our principles

We will continue to work in ways that support our Team Leeds approach. The following key principles will underpin how we work:

- Make co-production and codesign central to how we work and listen to the voices of people.
   Work to shift power to people and families.
- Be led by the evidence, using data to provide valuable and practical insights in guiding interventions.
- Be innovative, creative, and foster a learning culture, working with others to try new approaches and ideas.

### Finding out what matters

The Better Lives Strategy has continued to be shaped by listening to what people have told us is important to them and what matters the most. It reflects the context of the present time: the Black Lives Matter movement and Covid-19 pandemic highlighting race and health inequalities; the impact of Brexit; the collaboration required to deliver joined up services to strengthen our social care and NHS services; the support needed with the recovery from

the long-term mental, physical and financial impacts of Covid-19 pandemic; and the need to plan for the national health and social care reforms.

Although our consultation was affected by the pandemic restrictions, we developed online questionnaires, delivered virtual workshops, and interviewed people that receive or provide care and support from across the city. The consultation sought to understand what we as a Council do well to support people with care and support needs to lead a good life and where we could improve. We focussed on the following six areas that together, describe what good, citizen-focused, personalised care and support looks like:

- Keeping safe, independent, and well
- Having the information and advice I need
- Keeping family, friends, and connections to my community
- Having flexible and co-ordinated support
- Staying in control when things need to change
- Feeling valued and supported by our workforce

These six areas are based on the 'Making it Real' framework developed by Think Local Act Personal, a national partnership of more than 50 organisations committed to transforming health and care through personalisation and community-based support.

This activity builds on the insights we have gained from a broad range of consultation and engagement

work that the Council and our partners have undertaken over the past year. The full list of this work is included at the end of this strategy.

We are committed to continuing to listen actively to citizens and working collaboratively to develop our Better Lives Strategy over the next 5 years.



## Our principles

### What matters to you

You have told us that the following areas are the most important to focus on:

### Keeping safe, independent, and well

- Accessing services is difficult and that this was especially hard during the Covid Pandemic.
- The need to shield and isolate impacted mental health and left people feeling lonely and isolated.
- Unpaid Carers have been particularly affected by the pandemic with increased time spent caring and fewer opportunities to take breaks.
- Parks and green spaces need to be well maintained, safe and accessible.
- Better and more accessible transport links and information about what was happening in local communities would improve wellbeing and independence.
- Changes to roads in the City Centre have made it difficult for people to cross safely.
- Sports facilities such as Gyms are important and valued in helping people to feel well.
- The cost-of-living crisis will be very difficult for many people across the City. It will be less affordable to keep active and well.
- Anti-social behaviour needs to be prevented and tackled more quickly and effectively.

### Having the information and advice I need

- People often find the process of navigating the system difficult, frustrating and confusing.
- People often don't understand what support the Council can provide.
- Lots of information is available but trying to find the right information at the right time can be difficult.
- The Leeds Directory is a valued tool, but some people don't know about it.
- Many people don't understand what adult social care is. This is especially the case with our diverse communities.
- More support needed to help people access benefits as well as employment opportunities.
- Many people are unable to access the information and advice available digitally.

### Keeping family, friends, and connections to my community

- Partnership working with the Third Sector is a key strength in Leeds.
- Neighbourhood networks and a strength-based focus have helped us deliver stronger communities in Leeds.
- More opportunities to meet and mix with people of different ages would be welcomed. There are opportunities to make more groups cross generational.
- Some people felt they were still unable to find and access events and support happening in their own communities.
- For some Covid has increased feelings of social isolation and increased anxiety about mixing outside the home.
- Care homes don't always feel connected to communities they are based in.

## Having flexible and co-ordinated support

- There is a lack of choice on location of accommodation, especially those with a specific need.
- People felt that choice and control was only really available to those who could afford to pay it.
- Better communication on a range of support, for example the bin 'pull out' service, that could make a real difference.
- The Council could make better use of digital tools and technology to support people.

## Staying in control when things need to change

- Clear and timely communication is important. Communication was one of the biggest reasons for complaints made to the Council.
- Agencies need to work better together.
- Faster response with urgent housing repairs needed.
- Language barriers can make it difficult for people's voices to be heard.
- Still issues in terms of information sharing with partner organisations.

## Feeling valued and supported by our workforce

- Lots of positive feedback about our workforce but a recognition that care and support needs to be more person centred with each person helped to meet their personal goals and aspirations.
- The Council needs to better understand and respond to the needs of diverse communities and provide culturally competent support.



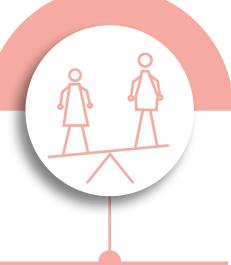
# **Our Priority Areas**

From our work to understand what matters most to people, we have identified 6 priority areas. Our ambition can only be achieved by taking a whole council approach and working with our diverse range of partners as well as people who draw on care and support and Carers.









## BETTER INFORMATION AND ACCESS

We will make it easier for people to access the services they need, when they need them by providing:

## Accessible and inclusive information about our services

More Talking Points sessions where people can speak directly to a social worker

## More Community Connectors to help others access support

Improved access to care and support services for diverse communities

Focus on maintaining independence where possible

## **GOOD HOUSING**

We will work with housing providers, landlords, tenants and communities to improve poor quality housing by:

## Delivering sustainable housing and tenancies for everyone

Developing specialist housing to meet a range of care and support needs

## Increasing the amount of accessible new-build housing

Ensuring discretionary housing payments are awarded to help secure tenancies

Supporting people to access disabled facilities grants and services

### **KEEPING WELL**

We will develop a new way to provide care and support to people at home and supporting people and their carers to stay healthy by:

# Establishing a Community Health and Wellbeing Service to support people at home

Supporting carers to stay mentally and physically healthy

### Making Leeds a Mentally Healthy City for everyone

Ensuring physical activity programmes to support people to lead active, healthy lives

Expanding the network of Safe Places across the city, where a person with a learning disability can go and ask for help if they are lost, frightened or in difficulty

Co-designing how we provide direct payments to give greater choice, control, and independence

Transforming the city centre and improve accessibility to public transport

## USING DIGITAL TOOLS AND TECHNOLOGY

We will Enable people to use digital tools, technology, and services in the right way for them to live as independently as possible by:

### Utilising new technologies to improve service delivery and transport

Developing the digital hubs in our libraries and expand our digital inclusion activity

# Expanding our Telecare service to help keep people safe in their homes

Improving residents' access to digital equipment and the internet

## Improving workforce digital skills and knowledge

Improving how we share data and information

## CONNECTED, THRIVING COMMUNITIES

We will help people improve capabilities and connections in their communities and develop friendships by:

# Developing local health and wellbeing plans with communities through Local Care Partnerships

Supporting residents to make the changes they want to see in their communities

# Creating opportunities for people to improve their health and wellbeing through culture

Prioritising the streets for pedestrians and creating more opportunities for people to access and enjoy green spaces

Upgrade all key bus corridors across the city to provide a core network of high frequency bus services

Reducing the impact of anti-social behaviour on communities

## TACKLING POVERTY AND INEQUALITY

We will continue to support people and families who are experiencing poverty by:

# Targeting investment and interventions where they are needed most

Supporting people into employment, and to progress their careers

## Providing free, confidential, impartial benefits support

Providing emergency support for food, fuel, and essential household items

# Tackling inequalities through a range of activity including the Race4equality Network

Delivering the Workforce Race Equality Standard across children's and adult social care

## How will we know we are making a difference?

The Better Lives Strategy is a whole Council strategy and a range of Council services will contribute to delivering our vision. A detailed action plan will be developed to capture how services will measure impact against our six priorities.

The Adult Social Care Outcomes Framework (ASCOF) provides an outcomes-based national framework for measuring performance of all local authorities. This provides us with a useful picture of how well are supporting people with care and support needs. These can be found here:

There are a number of local measures that can also help us to understand the impact of the Better Lives Strategy:

- Percentage of referrals for social care resolved at initial point of contact or through accessing universal services.
- Ratio of people who receive community-based support versus people who are supported in care homes.
- People who are independent at the end of a period of support from re-ablement.
- Proportion of Care Quality Commission registered care services in Leeds rated overall as good or outstanding.
- The percentage of people with a concluded safeguarding enquiry for whom their outcomes were fully or partially met (overall number).

The Better Lives Board will oversee the development of the Better Lives Strategy and provide assurance in relation to our delivery plans. The Board will support and review our plans, tracking progress against our priorities. The Board will also oversee an annual report that will detail our performance and the impact of our work on people with care and support needs.

## Getting involved

The Better Lives Strategy is a live document which will be shaped and updated to reflect new priorities as they emerge and the progress we make towards achieving our vision. We will continue to listen to, and work with, people with lived experience of care and support to develop the plans to meet our priorities. If you want to get involved then please get in touch.

### The Better Lives Board

The Leeds Better Lives Board brings together people and their families who use social care and support services with decision makers and service providers to work together to create and oversee progress of the Better Lives Strategy. The board is values driven and built on the principle that those who use care and support services are best placed to help design them.

This board provides a focus for community engagement in the development and delivery of support to people with care and support needs.

If you would like to attend or join the Better Lives Board please contact:

Leeds Involving People
Unity Business Centre, 26 Roundhay Road, Leeds, LS7 1AB
E: info@leedsinvolvingpeople.org.uk
T: 0113 237 4508



